

TUSCARAWAS COUNTY HEALTH DEPARTMENT



ISOLATION & QUARANTINE PLAN

Version: 2019.04

Date Originally Adopted: 04/21/2016

Date of Last Revision: 03/29/2017

Date of Last Review: 03/22/2019

Contents

Statement Of Promulgation.....	3
Record Of Changes	4
Record Of Distribution.....	5
Explanation Of Collaboration And Cooperation.....	5
Document Description	5
Purpose	6
Scope.....	6
Assumptions.....	6
Situation	7
Responsibilities	7
Local Health Departments (TCHD & NPCHD)	7
Local Law Enforcement	7
Local Emergency Medical Services	7
Prosecuting Attorney’s Office (PAO).....	8
Tuscarawas County Emergency Management Agency (TCEMA).....	8
Ohio Department Of Health.....	8
Legal Counsel.....	8
Determination Of Need For Isolation Or Quarantine.....	8
Involuntary Detention.....	9
Direct Observation Therapy Team (DOT).....	10
Release From Isolation And Quarantine	12
Communications.....	12
Authorities.....	12
Federal Authorities.....	12
State Authorities	12
Local Authorities.....	12
Acronyms And Abbreviations.....	14

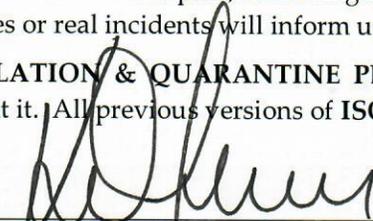
STATEMENT OF PROMULGATION

The Tuscarawas County Health Department (TCHD) **ISOLATION & QUARANTINE PLAN** provides guidance for initiation, continuation and release of a person(s) from isolation and/or quarantine activities.

Program areas are directed to implement training efforts and exercise these plans in order to maintain the overall preparedness and response capabilities of the TCHD.

TCHD will maintain this plan, reviewing it and reauthorizing it at least annually; findings from its utilization in exercises or real incidents will inform updates.

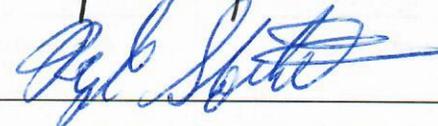
This **ISOLATION & QUARANTINE PLAN** is hereby adopted, and all program areas are directed to implement it. All previous versions of **ISOLATION & QUARANTINE PLAN** are hereby rescinded.



 Katie Seward, Health Commissioner, Tuscarawas County General Health District

4/10/19

 Date



 Board of Health President, Tuscarawas County General Health District

4/10/19

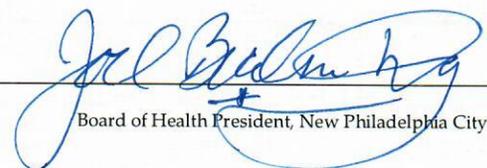
 Date



 Vickie Ionno, Health Commissioner, New Philadelphia City Health Department

4/18/19

 Date



 Board of Health President, New Philadelphia City Health Department

4/18/19

 Date

RECORD OF CHANGES

The Health Commissioner for the Tuscarawas County Health Department authorizes all changes to the Tuscarawas County Health Department **ISOLATION & QUARANTINE PLAN**. Change notifications are sent to those on the distribution list. To annotate changes:

- Add new pages and destroy obsolete pages.
- Make minor pen and ink changes as identified by letter.
- Record changes on this page.
- File copies of change notifications behind the last page of this plan.

Change Number	Effective Date	Version	Significant Changes: Page Number & Summary		Name
1	3/22/2019	2019.04		Updated format to current preparedness plans	Paul Westlake

RECORD OF DISTRIBUTION

A single copy of this Tuscarawas County Health Department **Isolation & Quarantine Plan** is distributed to each person in the positions listed below.

Date Received	Program Area	Title	Name
	TCHD Administration	Health Commissioner, TCHD	Katie Seward
	NPCHD Administration	Health Commissioner, NPCHD	Vickie Ionno
	TCHD Preparedness Office	PHEP Coordinator	Paul Westlake

This plan is available to all Tuscarawas County Health Department and New Philadelphia Health Department employees on their respective agency websites. Two copies can also be found in the department operations center (DOC) in hard copy format.

EXPLANATION OF COLLABORATION AND COOPERATION

The formal name of this agency is the Tuscarawas County General Health District, dba Tuscarawas County Health Department (TCHD).

The New Philadelphia City Health Department (NPCHD) is a separate, city-owned and managed public health department. For purposes of planning and emergency response, NPCHD has agreed to collaborate and cooperate on the development of this **ISOLATION & QUARANTINE PLAN** and in the event of an emergency will respond utilizing this plan.

The Tuscarawas County Health Department (TCHD) **ISOLATION & QUARANTINE PLAN** is a multijurisdictional plan that covers all of Tuscarawas County, including the City of New Philadelphia.

In this plan, the words "Tuscarawas County Health Department" and/or "(TCHD)" are used to include both the Tuscarawas County General Health District and the New Philadelphia City Health Department.

DOCUMENT DESCRIPTION

The content of the **ISOLATION & QUARANTINE PLAN** is intended to provide guidance for emergency operations in regard to any planned or unplanned public health event. Position descriptions, checklists, and diagrams are provided to facilitate that guidance. The information contained in this document is intended to enhance the user's experience, training, and knowledge in the application of the emergency response and management principles. This document complies with the intent and tenets of the National Incident Management System (NIMS).

PURPOSE

The objective of the Tuscarawas County Health Department Isolation & Quarantine Plan is to provide guidance on mitigation and containment of individuals infected with or potentially infected with a contagious disease. TCHD may implement this plan with the goal of reducing the spread of infectious agents within Tuscarawas County.

SCOPE

Community containment is a means to separate infected or exposed persons by use of isolation, quarantine or restricted movement and activities. Isolation and quarantine are public health means utilized to reduce the spread of disease and infection. Isolation means the separated of infected persons from others during the period that they can transmit the disease. Quarantine is defined as the restriction of activities or limitation on freedom, of movement of those exposes to a communicable disease to prevent contact with those not infected or exposed.

This plan provides guidance to Tuscarawas County Health Department in regard to initiation, continuation and release from Isolation and Quarantine activities. It also describes circumstances and authorities that are necessary for administrative decisions including:

- Establish decision making criteria used by TCHD's Health Commissioner
- Identify the authorities, roles and responsibilities of TCHD in the event of a disease outbreak
- Describe procedures and decision trees for accomplishing isolation and quarantine
- Describe the implementation of community education

This plan is an attachment to the **TCHD Public Health Investigation & Epidemiological Investigation Plan**, and the **TCHD Pandemic Influenza Response Plan** and **Non-Pharmaceutical Interventions (NPI) Plan**. It can also be used as a stand-alone plan. The use of this plan does not require the activation of either of the aforementioned plans and does not require the activation of the Department Operations Center.

ASSUMPTIONS

- TCHD is familiar, and operates in accordance, with all other documents that may be pertinent to this type of incident. This includes but is not limited to the **TCHD Emergency Operations Plan**, **TCHD Public Health Surveillance and Epidemiological Investigation Plan**, **TCHD Pandemic Influenza Response Plan**, **TCHD Continuity of Operations Plan**, **TCHD Comprehensive Communications Plan** and **Non-Pharmaceutical Interventions Plan**.
- Isolation and quarantine planning efforts must address unique needs and circumstances of vulnerable populations include limited English proficiency individuals, persons with special medical needs, etc.
- All policies and procedures to assure HIPAA regulations apply.
- If isolation and quarantine are necessary beyond the jurisdictional lines of the Tuscarawas County Health District then collaboration may be necessary.

- TCHD will focus on voluntary compliance first and foremost.
- Involuntary detention may be necessary if persons do not follow orders of the Health Commissioner.
- In the event of an infectious disease outbreak, the TCHD will determine which community containment measures are appropriate based on recommendations from ODH and other public health agencies.
- Implementing community containment interventions will minimize illness and death, delay disease spread, and ultimately help to preserve healthcare and public health infrastructure.

SITUATION

In the event of an infectious disease emergency, isolation and quarantine may be used to confine potentially exposed person(s) or person(s) with a confirmed contagious disease. The isolation and or quarantine of these persons may help to facilitate the following goals:

- Control disease spread as much as possible until prophylaxis becomes available.
- Reduce the number of cases in the epidemic peak.
- Reduce overall morbidity and mortality.

Implementing these measures too late could cause the population to experience a higher-than-necessary health impact from exposure to the disease.

RESPONSIBILITIES

LOCAL HEALTH DEPARTMENTS (TCHD & NPCHD)

- The health commissioner will assess the public health threat and establish criteria and determine whether isolation and quarantine are necessary in any given outbreak
- The health commissioner may initiate the isolation and quarantine of individuals
- TCHD will seek cooperation and compliance from infected and/or exposed individuals
- Direct Observation Treatment (DOT) team will assigned if applicable or needed.

LOCAL LAW ENFORCEMENT

- Assist with the service of Notices
- Provide escort for individuals requiring transportation for the purposes of involuntary isolation and quarantine
- Execute arrest warrants

LOCAL EMERGENCY MEDICAL SERVICES

- Transportation of infectious individuals will be managed by local Emergency Medical Services (EMS) providers through coordination with the TCHD.

PROSECUTING ATTORNEY'S OFFICE (PAO)

- Petition the court *ex parte* to authorize involuntary detention, once need is determined by the TCHD Health Commissioner.
- Represent Public Health in any petition or appeal hearings required to carry out involuntary isolation and quarantine of individuals.
- Coordinate with Public Health and Local Law Enforcement to serve notice necessary to achieve isolation and quarantine.

TUSCARAWAS COUNTY EMERGENCY MANAGEMENT AGENCY (TCEMA)

- TCEMA is responsible for facilitating inter-agency coordination, if necessary. Due to the nature of mandatory isolation or quarantine measures, this could potentially include law enforcement and similar agencies.

OHIO DEPARTMENT OF HEALTH

- TCHD must consult the Director of Health in quarantine and isolation matters, as the Director has ultimate authority over isolation and quarantine.

LEGAL COUNSEL

- TCHD should consult the applicable legal counsel for legal advice on any potentially restricting measures.
- Coordinate with Public Health and law enforcement officials

DETERMINATION OF NEED FOR ISOLATION OR QUARANTINE

The following would prompt the initiation of isolation and/or quarantine of whole organizations within the community:

- Declaration by Ohio Department of Health (ODH), Centers for Disease Control and Prevention (CDC), and/or the World Health Organization (WHO) that isolation and/or quarantine is appropriate

Before isolation and quarantine is initiated the Health Commissioner will:

1. Confer with ODH, CDC or WHO that isolation is appropriate
2. Contact the Director of the Tuscarawas County Emergency Agency to activate EOC if necessary

In the event the quarantine involves an organization such as a school or business, the Health Commissioner will:

1. Contact the director of the organization to inform them that their facility will be closed and/or specific activities within that facility will be cancelled
2. Provide information on the duration of the quarantine
3. Work with TCHD PIO to ensure that the media are alerted about facility closures and cancellations

Determinants that will contribute to reaching the public health threshold for initiating individual or group quarantine measures include:

- Number of cases
- Projected morbidity or mortality
- Expected spread of disease
- Current population movement in community
- Available treatment
- Risk for public panic

TCHD's epidemiologist will make recommendations to the Health Commissioner regarding the need for isolation and/or quarantine strategies to control a communicable disease. The Health Commissioner will then authorize the use of isolation and/or quarantine strategies as recommended by the Epidemiologist. The Health Commissioner will be responsible for the activation of the Incident Command System (ICS) according to the **TCHD Direction and Control Plan**. TCHD will seek voluntary compliance with requests for isolation and quarantine unless the Medical Director advises the Health Commissioner that the following conditions are present:

- Reason to believe that individual or group is contaminated with a chemical, biological, or radiological agent that could be spread to others
- Reason to believe the individual or group would pose a serious risk to the health and/or safety of others is not isolated or quarantined
- Seeking voluntary compliance would create a risk of serious harm

If any of the above are believed to be true the Health Commissioner should seek ordered isolation and/or quarantine.

See *Appendix 1: Voluntary & Involuntary Detention Process*

INVOLUNTARY DETENTION

Health Commissioner may issue orders for involuntary detention for isolation and/or quarantine under the following conditions:

- Reason to believe that individual or group is contaminated with a chemical, biological, or radiological agent that could be spread to others
- Reason to believe the individual or group would pose a serious risk to the health and/or safety of others is not isolated or quarantined
- TCHD has made reasonable efforts which have been documented to obtain cooperation and compliance from the individual or group
- The Medical Director believes that seeking voluntary compliance would create a risk of serious harm

If the above conditions are met, the Health Commissioner may initiate involuntary detention for a specific number of days by taking one or more of the following actions:

- Emergency detention order
- Petition to the superior court for an order authoring involuntary detention

The prosecuting attorney's office will represent the Health Commissioner in court for involuntary detention. The Health Commissioner, Medical Director, Prosecutor's Office will resolve issues related to locations for detained persons.

See *Appendix 2: Order for Isolation or Quarantine Template*

See *Appendix 3: Tuscarawas County Tuberculosis Control Plan*

DIRECT OBSERVATION THERAPY TEAM (DOT)

If the Medical Director and/or the TCHD Epidemiologist, determines a need for a direct observation of the patient, a Direct Observation Therapy (DOT) Team will provide monitoring and support services to the individual or group being detained.

A DOT Team should consist of the communicable disease nurse, at least one additional nurse and at least one sanitarian. The Epi team will:

- Assess for and respect cultural, individual, and family differences that will contribute to development for strong, trusting relationships with the person and the family.
- Initiate contact with the individual or group suspected of being infected or exposed
- Determine if interpretation services will be needed
- Enter cases and contacts in ODRS
- Document all written and verbal communications
- Deliver information packet to the individual placed in isolation or quarantine
- Verbally communicate the following information with the individual or group:
 - Explain the circumstance regarding the infection or exposure, nature of the illness and potential for infection of others
 - Request that the individual or group isolate or quarantine themselves
 - Explain the process for isolation or quarantine
 - If necessary, explain that the Health Commissioner has the authority to issue an emergency detention order or petition the court for an order authoring involuntary detention if the individual or group does not comply

TCHD will also coordinate the following tasks:

- Develop a schedule of daily check-in calls for each individual under isolation or quarantine
- Verify that the individual is at a specific location and monitor their health
- Record information gathered during check in calls until released from isolation and quarantine
- Document requests for assistance from patients. Reasonable requests may include food, water, means of communication, medication, etc.
- Follow up with any agency referrals

RELEASE FROM ISOLATION AND QUARANTINE

The Health Commissioner, based on the advice of the Medical Director and/or the TCHD Epidemiologist, will determine whether to release an individual or group from isolation or quarantine when there is no longer a threat to the health and safety of others.

COMMUNICATIONS

TCHD's PIO will work with the DOT team on risk communication utilizing the TCHD's Comprehensive Communication Plan. The TCHD PIO will:

- Assess the information needs of the public
- Identify if call centers need to be established
- Disseminate information via website, social media, newspapers, flyers, TV and/or radio broadcasts
- Coordinate with other agencies involved to send out common health messages and education materials

AUTHORITIES

FEDERAL AUTHORITIES

- CFR Title 42, Chapter 1, Part 70 – Interstate Control of Communicable Diseases
- CFR Title 42, Chapter 1, Part 71 – Foreign Quarantine

STATE AUTHORITIES

- ORC 3701.13 – ODH has supreme authority in matters of quarantine
- ORC 3701.56 – Provides for law enforcement and public health officials to enforce quarantine orders
- ORC 3701.14 – General powers of the director
- ORC 3701.18 – Requiring a person to limit the spread and inform the health authorities of know contagions
- ORC 5923.21 – Governor may call up Ohio National Guard to enforce laws of Ohio
- ORC 5923.27 – Ohio National Guard called up by Governor is considered law enforcement
- ORC 5923.27 – Arrest and detention by Ohio National Guard is for purposes of escorting civil authorities

LOCAL AUTHORITIES

- ORC 3701.04 – Authority to promulgate quarantine regulations
- ORC 3701.05 – Board must secure approval of ODH in certain cases. Local Health Departments may not close highway with ODH permission in compliance with regulations
- ORC 3707.06 – Notice to be given of prevalence of infectious disease
- ORC 3707.07 – Complaint concerning prevalence of disease; inspection by Health Commissioner

- ORC 3707.08 – Isolation of persons exposed to a communicable disease; placarding premises
- ORC 3707.09 – Establishment of quarantine guard
- ORC 3707.10 – Disinfection of house in which there has been a contagious disease
- ORC 3707.12 – Destruction of infected property
- ORC 3707.13 – Compensation for property destroyed
- ORC 3707.14 – Maintenance of person confined in quarantined house
- ORC 3707.15 – Expense caused by illegal alien with contagious or infectious disease
- ORC 3707.16 – Attendance at gatherings by quarantined person prohibited
- ORC 3707.17 – Quarantine in place other than that of legal settlement
- ORC 3707.18 – Expenses of quarantining a county public institution
- ORC 3707.19 – Disposal of a body of person who died of a communicable disease
- ORC 3707.20 – HD and BOH may make such orders as necessary to protect the health of the public
- ORC 3707.21 – Contagious disease in public institution; temporary building
- ORC 3707.22 - Removal of affected persons from public institution or hospital
- ORC 3707.23 – Examination of common carries by BOH during a quarantine
- ORC 3707.25 – Application of quarantine rules to a person and good on vehicles of transportation
- ORC 3707.27 – Vaccination
- ORC 3707.28 – Expenses of the Board
- ORC 3707.31 – Establishment of a quarantine hospital
- ORC 3707.32 – Erection of temporary building by Board
- ORC 3707.33 – Inspectors, appointments, duties
- ORC 3707.53 – Fines and costs; sentences
- ORC 3707.99 – Penalties
- OAC 3701-3-02 – Disease to be reported
- OAC 3701-3-03 – Reportable disease notification
- OAC 3701-3-08 – Release of patient’s medical records
- OAC 3701-3-09 – Methods of control
- OAC 3701-3-13 – Isolation requirement

ACRONYMS AND ABBREVIATIONS

CFR	Code of Federal Regulations
DOC	Department Operations Center
EPI	Epidemiology Response Team
HIPAA	Health Insurance Portability and Accountability Act
IDCM	Ohio's Infectious Disease Control Manual
NPCHD	New Philadelphia City Health Department
NPI	Non-pharmaceutical intervention
OAC	Ohio Administrative Code
ODH	Ohio Department of Health
ORC	Ohio Revised Code
PIO	Public Information Officer
PPE	Personal Protective Equipment
TCEMA	Tuscarawas County Homeland Security and Emergency Management Agency
TCHD	Tuscarawas County Health Department